# **Bexar County Emergency Services District #8 Annual Financial Report**

## For the Year Ended September 30, 2023

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## **EDE & COMPANY, LLC**

**Certified Public Accountants** 

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### **Independent Auditor's Report**

Bexar County Emergency Services District #8 20825 Babcock Road San Antonio, TX 78255

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bexar County Emergency Services District #8, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Bexar County Emergency Services District #8's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Bexar County Emergency Services District #8, as of September 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Bexar County Emergency Services District #8, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bexar County Emergency Services District #8's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.







#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Bexar County Emergency Services District #8's internal control. Accordingly, no such opinion is expressed. Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Bexar County Emergency Services District #8's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

> Ede & Company, LLC Ede & Company, LLC

Certified Public Accountants

July 8, 2024

## **Bexar County Emergency Services District #8**

## Management's Discussion and Analysis

As management of the Bexar County Emergency Services District #8, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the Bexar County Emergency Services District #8 for the year ended September 30, 2023. The District's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

### Financial Highlights

- The assets of the Bexar County Emergency Services District #8 exceeded its liabilities at the close of the 2023 year by \$3,484,283 (net position).
- As of the close of the current fiscal year, the Bexar County Emergency Services District #8's governmental funds reported combined ending fund balances of \$2,300,662. 100 percent of this total amount, \$2,300,662 is available for spending at the government's discretion (unreserved fund balance).
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$2,300.662, or 84.6 percent of total general fund expenditures, and 72.9 percent of the general fund revenues.

Overview of the Financial Statements. This discussion and analysis are intended to serve as an introduction to the Bexar County Emergency Services District #8's basic financial statements. The Bexar County Emergency Services District #8's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the Bexar County Emergency Services District #8's finances, in a manner similar to a private-sector business.

The <u>statement of net position</u> presents information on all the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The <u>statement of activities</u> presents information showing how the District's net position changed during the most recent fiscal year. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Bexar County Emergency Services District #8 that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Bexar County Emergency Services District #8 include administration and fire protection.

The government-wide financial statements can be found on pages 8-9 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Bexar County Emergency Services District #8, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be reported in one category: governmental funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The Bexar County Emergency Services District #8 adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 8 and 9 of this report.

<u>Notes to the Financial Statements.</u> The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 10-19 of this report.

## Financial Analysis of the District as a Whole

As year-to-year financial information is accumulated on a consistent basis, changes in net position may be observed and used to discuss the changing financial position of the District as a whole.

The District's net position at fiscal year-end is \$3,484,283. This is a \$460,870 increase over last year's net position of \$3,023,413. The following table provides a summary of the District's net position at September 30:

### **Summary of Net Position**

		Gover Act				Amount Change	% Change	
		2023		2022				
Current and other assets	\$	2,322,564	\$	1,907,236	\$	415,328	21.78%	ó
Capital assets		4,782,717		4,951,511		(168,794)	-3.41%	ó
Total assets		7,105,281		6,858,747	_	246,534	3.59%	ó
Deferred outflows-pension	_	301,408		238,310		63,098	26.48%	ó_
Current liabilities		236,388		272,066		(35,678)	-13.11%	ó
Long-term liabilities		3,687,471		3,745,288	_	(57,817)	-1.54%	ó
Total liabilities	_	3,923,859	-	4,017,354	_	(35,678)	-0.89%	ó
Deferred inflows-pension	_	7,947		56,290	<u> </u>	(48,343)	-85.88%	ó_
Net position:								
Invested in capital assets,								
net of related debt		1,057,159		976,187		80,972	8.29%	ó
Unrestricted		2,427,124		2,047,223		379,901	18.56%	ó
Total net position	\$	3,484,283	\$	3,023,410	\$	460,873	15.24%	ó

The District reported positive balances in net position for governmental activities. Net position increased \$460,870 for governmental activities. The District's conservative attitude contributed to this increase.

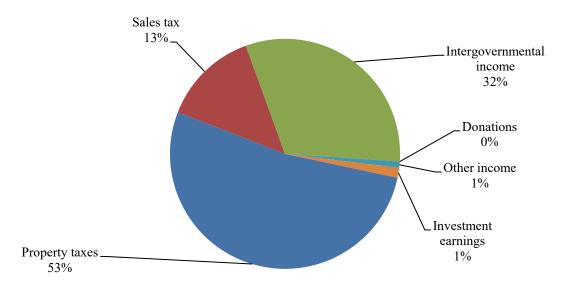
Comparative data is accumulated and presented to assist analysis. The following table provides a summary of the District's changes in net position for the year ending September 30, 2023:

## Summary of Changes in NetPosition

	_	Govern Activ			_	Amount Change	% Change
	-	2023	_	2022			
Revenues:							
General revenues							
Property taxes	\$	1,657,634	\$	1,422,579	\$	235,055	16.52%
Sales tax		427,335		401,395		25,940	6.46%
Donations		500		5,000		(4,500)	-90.00%
Intergovernmental revenue		996,559		1,240,409		(243,850)	-19.66%
Other income		27,419		11,600		15,819	136.37%
Interest on investments		43,651		6,478		37,173	573.83%
Total revenues	-	3,153,098	_	3,087,461	_	65,637	2.13%
Expenses:							
General government		79,697		75,184		4,513	6.00%
Emergency services	_	2,612,531		2,467,690	_	144,841	5.87%
Total expenses	_	2,692,228	_	2,542,874	_	149,354	5.87%
Changes in net position		460,870		551,913		(91,043)	-16.50%
Beginning net position		3,023,413		2,471,500		551,913	22.33%
Prior period adjustment		-		_		-	100.00%
Ending net position	\$	3,484,283	\$	3,023,413	_	460,870	15.24%

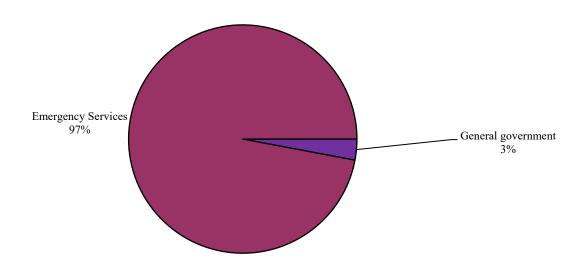
Graphic presentations of selected data from the summary tables follow to assist in the analysis of the District's activities for the year of 2023.

## **Governmental Revenues - 2023**



**Total \$3,158,098** 

## **Govenmental Functional Expenses - 2023**



**Total \$2,692,228** 

The graph shows the total governmental activities cost of \$2,692,228 for this year. Of this amount, Emergency Services with \$2,692,228 was the largest operating cost with 97% of the total cost for services, primarily funded by the District's taxing power.

## Financial Analysis of the District's Funds

As noted earlier, the Bexar County Emergency Services District #8 uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year.

As of the end of 2023, the District's governmental funds reported ending fund balances of \$2,300,662, an increase of \$435,119 in comparison with the prior year. 100% (\$2,300,662) constitutes unreserved fund balance, which is available for spending at the District's discretion. The general fund is the chief operating fund of the District. The general fund is the only governmental fund currently used by the District.

The fund balance of the Bexar County Emergency Services District #8's general fund increased by \$435,119 during 2023. Key factors include:

- o The District has a conservative fiscal attitude.
- o The District provided emergency services to border areas and was compensated by the State.

## **General Fund Budgetary Highlights**

The District utilized an annual budget for 2023. Differences between the original operating budget and the final amended operating budget were \$1,190,016 or 49.6 percent of the original budget amount. The changes can be summarized as follows:

o The District amended it's budget to more accurately align with actual expenditures.

## **Economic Factors and the Next Year's Budgets and Rates**

The District has adopted a 2024 budget of \$2,447,641 with appropriations of \$2,541,121 This budget may be amended to reflect unanticipated changes that occur during the year. The District adopted a tax rate of .095201/\$100 on a valuation of \$1,848,968,077.

## **Requests for Information**

This financial report is designed to provide a general overview of the Bexar County Emergency Services District #8's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at 20825 Babcock Road, San Antonio, TX 78255.

# Bexar County Emergency Services District #8 Statement of Net Position and Governmental Funds Balance Sheet September 30, 2023

	-	General Fund	Adjustments	Statement of Net Assets
CURRENT ASSETS				
Cash	\$	2,299,384 \$	- \$	2,299,384
Taxes receivable		20,536	-	20,536
Due from other governments		2,644	-	2,644
NON-CURRENT ASSETS				
Capital assets (net of accumulated depreciation)				
Construction in progress		-	99,385	99,385
Buildings		-	3,526,251	3,526,251
Equipment		-	1,157,081	1,157,081
Net pension asset		-	-	-
Total assets		2,322,564	4,782,717	7,105,281
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows - pension		-	301,408	301,408
Total deferred outflows of resources		<u>-</u>	301,408	301,408
CURRENT LIABILITIES				
Accounts payable		1,366		1,366
Payroll liabilities		1,500	_	1,500
Notes payable - current portion		_	235,022	235,022
LONG-TERM LIABILITIES		_	233,022	233,022
Notes payable - net of current portion			3,490,936	3,490,936
Net pension liability			196,535	196,535
Total liabilities	-	1,366	3,922,493	3,923,859
DEFERRED INFLOW OF RESOURCES				
Unavailable revenue - property taxes		20,536	(20,536)	
Deferred inflows - pension		20,330	7,947	- 7,947
Total deferred inflow of resources	-	20,536		7,947
Total deferred liftlow of resources	-	20,330	(12,589)	/,94/
FUND BALANCES/NET POSITION				
Fund balances:				
Unassigned		2,300,662	(2,300,662)	
Total liabilities and fund balances	\$	2,322,564	(2,300,662)	<u> </u>
roan naomities and fund balances	Ψ	2,322,304	(2,300,002)	
Net Position:				
Net investment in capital assets			1,057,159	1,057,159
Unrestricted			2,427,124	2,427,124
Total net position		\$	3,484,283 \$	3,484,283

The accompanying notes are an integral part of this statement.

# Bexar County Emergency Services District #8 Statement of Activities and Governmental Funds Revenues, Expenditures and Changes in Fund Balances

For the Year Ended September 30, 2023

D	_	General Fund		Adjustments		Statement of Activities
Revenues:	\$	1 (5( 400	ø	1 144	Ф	1 (57 (24
Property taxes Sales tax	Э	1,656,490 427,335	\$	1,144	\$	1,657,634 427,335
				-		
Intergovernmental income Donations		996,559 500		-		996,559 500
Other income						
		27,419		-		27,419
Investment earnings Total revenues	_	43,651		1 144		43,651
	_	3,151,954		1,144		3,153,098
Expenditures/expenses:						
General government: Personnel		34,840				24.940
				-		34,840
Other services and charges		44,857		-		44,857
Supplies	_	79,697				79,697
Emergency services:	_	79,097		<del>-</del>	į	79,097
Personnel		1,888,120		56,365		1,944,485
Other services and charges		259,188		289,951		549,139
Supplies		118,907		209,931		118,907
Principal on long-term debt		249,766		(249,766)		110,907
Capital outlay		121,157		(249,766) $(121,157)$		<del>-</del>
Capital outlay	_	2,637,138		(24,607)	į	2,612,531
	_	2,037,136		(24,007)	į	2,012,331
Total expenditures/expenses	_	2,716,835	•	(24,607)	·	2,692,228
Excess (deficiency) of revenues						
over expenditures		435,119		(25,751)		460,870
Fund balance/net position:						
Beginning of the year		1,865,543		1,157,870		3,023,413
Prior period adjustment		<u>-</u>		<u>-</u>		=
End of the year	\$	2,300,662		1,132,119	\$	3,484,283

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Bexar County Emergency Services District #8 was created by the voters of the District in a special election conducted May 13, 2006 as authorized by the Texas Health and Safety Code Chapter 775. The District is governed by a five member Board of Commissioners appointed by the County Judge.

Reporting Entity: The reporting entity is defined as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component units board of directors and either 1) the ability to impose will by the primary government, or 2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. The District has one component unit, District 8 Fire and Rescue. District 8 Fire and Rescue (the Department) is a local nonprofit fire department without powers of taxation, organized exclusively for the purpose of providing fire protection and emergency services to the area covered by the Bexar County Emergency Services District #8. Bexar County Emergency Services District #8 appoints its Board of Commissioners as the directors of the Department. The District is not a component unit of any other entity.

Government-wide and Fund Financial Statements: The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the District as a whole excluding any fiduciary activities. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and District general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The statement of activities reports the expenses of a given function offset by program revenue directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges to users of the District's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

Fund financial statements are provided for governmental funds.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation. The financial statements of the Bexar County Emergency Services District #8 have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the primary standard-setting body for establishing governmental accounting and financial reporting principles.

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Proprietary fund financial statements also report using this same focus and basis of accounting although internal activity is not eliminated in the statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

## **Bexar County Emergency Services District #8**

## Notes to Financial Statements September 30, 2023

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

Major revenue sources susceptible to accrual include: property taxes, intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

## Fund Types and Major Funds

#### Governmental Funds

The District reports the following major governmental funds:

**General Fund** – reports as the primary fund of the District. This fund is used to account for all financial resources not reported in other funds.

<u>Capital Assets and Depreciation.</u> The District's property, plant, equipment, and infrastructure with useful lives of over one year are stated at historical cost and comprehensively reported in the government-wide financial statements. The District maintains infrastructure asset records consistent with all other capital assets. Donated assets are stated at fair value on the date donated. The costs of normal maintenance and repairs that do not add to asset value or extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed of, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

Estimated useful lives, in years for depreciable assets are as follows:

Buildings	5 - 50
Improvements, other than buildings	2 - 50
Furniture, machinery, and equipment	3 - 30

Reconciliation of Government-wide and Governmental Fund Financial Statements

## Reconciliation of General Fund Balance to Net Position of Governmental Activities

Total Fund Balances - Governmental Funds	\$	2,300,662
Amounts reported in governmental activities in the statement of net position are different because:		
Capital assets used in the governmental activities are not financial resources		
and therefore are not reported in the funds. In addition, long-term liabilities,		
including bonds payable, are not due in the current period, and therefore are		
not reported as liabilities in the funds The net effect of including the		
beginning balances for capital assets (net of depreciation), and long-term debt		
in the governmental activities is to increase net position.		976,187
Current year capital outlays and long-term debt principal payments are expenditures		
in the fund financial statements, but they should be shown as increases in capital assets		
and reductions in long-term debt in the government wide financial statements.		
The net effect of including the 2023 capital outlays and other adjustments is		
to increase net position.		370,923
Included in the items related to debt is the recognition of the District's net pension		
liability/asset reuired by GASB 68 in the amount of \$196,535 a Deferred Resource		
Outflow related to pension in the amount of \$310,408, and a Deferred Resource		
Inflow related to pension in the amount of \$7,947.		(56,365)
The 2023 depreciation expense increased accumulated depreciation. The net		
effect to the current year's depreciation is to decrease net position.		(289,951)
Other reclassifications and eliminations are necessary to convert from the		
modified accrual basis of accounting to the accrual basis of accounting.		
These include eliminating interfund transactions. The net effect of these reclassifications		
is to increase net position.	_	182,827
Net Position of Governmental Activities	\$_	3,484,283

Net change in fund balance - total governmental funds	5	435,119
Amounts reported for governmental activities in the statement of activities are different because:		
Current year capital outlays and long-term debt payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2023 capital outlays, debt payments, recognizing liabilities associated with maturing long-term	1	
debt, and interest, and other adjustments is to increase net position.	-	370,923
Current year changes due to GASB 68 was to increase net position.		(56,365)
Depreciation is not recognized as an expense in governmental funds since it does not require the use	e	
of current financial resources. The net effect of the current year's depreciation is to decrease		
net position.		(289,951)
Other reclassifications and eliminations are necessary to convert from the modified accrual basis		
of accounting to accrual basis of accounting. The net effect of these reclassifications		
and recognitions is to increase net position.		1,144
Change in net assets of governmental activities.	5	460,870

<u>Estimates.</u> The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

<u>Fund Equity.</u> The District reports fund balances for the governmental funds in classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The nonspendable classification represents assets that whole be consumed or "must be maintained intact" and therefore will never convert to cash, such as inventories of supplies and endowments. Provisions of laws, contracts and grants specify how fund resources can be used in the restricted classification. The nature of these two classifications precludes a need for a policy for the District Commissioners. However, the Commissioners have adopted fund balance policies for the three unrestricted classifications: committed, assigned, and unassigned.

# **Bexar County Emergency Services District #8**

## Notes to Financial Statements September 30, 2023

From time to time, the District Commissioners may commit fund balances by a majority vote in a scheduled meeting. The Commissioner's commitment may be modified or rescinded by a majority vote in a scheduled meeting. Commissioner's commitments cannot exceed the amount of fund balance that is greater than the sum of nonspendable and restricted fund balances since that practice would commit funds that the District does not have. Commitments may be for facility expansion or renovation, program modifications, wage and salary adjustments, financial cushions (rainy day funds), and other purposes determined by the Commissioners.

The District Commissioners may delegate authority to specified persons or groups to make assignments of certain fund balances by a majority vote in a scheduled meeting. The Commissioners may modify or rescind its delegation of authority by the same action. The authority to make assignments shall be in effect until modified or rescinded by the Commissioners by majority vote in a scheduled meeting.

When fund balance resources are available for a specific purpose in more than one classification, it is the District's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County District Retirement System (TCDRS) an additions to/deductions from TDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms, Investments are reported at fair value.

### NOTE B - CASH AND INVESTMENTS

At year-end, the carrying amount of the district's deposits was \$1,500,409 and the bank balance was \$1,504,087.

The District's depository agreement requires collateralization of all demand deposits and time deposits (certificates of deposit). State statutes require that the collateral be governmental securities. All of the pledged collateral for the District's demand deposits and time deposits are U. S. Government Securities. This collateral is held by banks other than the District's depository and is pledged to the District. Collateral cannot be released without the permission of the District. At year-end, all of the District's deposits were covered by federal depository insurance or collateral pledged by the District's depository.

All highly liquid investments with maturities of three months or less when purchased are considered cash equivalents.

<u>Custodial Credit Risk for Deposits</u> State law requires governmental entities to contract with financial institutions in which funds will be deposited to secure those deposits with insurance or pledged securities with a fair value equaling or exceeding the amount on deposit at the end of each business day. The pledged securities must be in the name of the governmental entity and held by the entity or its agent. Since the District complies with this law, it has no custodial credit risk for deposits.

<u>Foreign Currency Risk</u> The District limits the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit by not participating in foreign currency transactions.

### NOTE C - PROPERTY TAX

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on October 1 and are due and payable before January 31 of the following year. All unpaid taxes become delinquent February 1 of the following year. The appraisal of property within the District is the responsibility of the Bexar County Appraisal District, which is required to assess all property within the District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. The total assessed value at January 1, 2022, upon which the fiscal 2023 levy was based was \$1,652,323.

General property taxes are limited by the Texas Constitution to \$2.50 per \$100 of assessed valuation. The combined tax rate to finance general government service for the year ended September 30, 2021, was \$.10 per \$100 of assessed valuation.

Current tax collections for the year ended September 30, 2023, were 100.03% of the tax levy.

### NOTE D - CAPITAL ASSETS

		Beginning						Ending
	_	Balances	_	Increases	_	Decreases		Balances
Capital assets not being depreciated								
Construction in progress	\$	-	\$	99,385	\$	-	\$	99,385
Assets not placed in service	_	-	_	-		-	_	
Total capital assets not being depreciated	-	-	-	99,385	_	-		99,385
Capital assets being depreciated:								
Buildings		3,812,474		-		-		3,812,474
Equipment	_	1,939,815		21,772		-		1,961,587
Total capital assets being depreciated	_	5,752,289	_	21,772		-		5,774,061
Less accumulated depreciation for:								
Buildings		190,624		95,599		-		286,223
Equipment	_	610,153		194,352		-		804,505
Total accumulated depreciation		800,777		289,951		-		1,090,728
Total capital assets being depreciated, net		4,951,512		(268,179)		-		4,683,333
Governmental activities capital assets, net	\$	4,951,512	\$	(168,794)	\$	-	\$	4,782,718

NOTE E - PENSION PLAN

### A. Plan Description

Bexar County Emergency Services District #8 provides retirement, disability, and death benefits for all of its full-time employees through a non-traditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The board of trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public retirement system consisting of 780 non-traditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at Post Office Box 2034. Austin, TX 78768-2034.

## B. Benefits Provided

TCDRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the district, within the options available in the state statutes governing TCDRS.

### C. Contributions

The contribution rates for employees is 4%, 5% 6% or 7% of compensation as adopted by the governing body of the district. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Employer contribution rates are determined annually and approved by the TCDRS Board of Trustees. Pursuant to state law, employers participating in the system must pay 100% of their actuarially determined required contributions on an annually basis.

Employees of the district were required to contribute 7% of their annual gross earnings during the fiscal year. The district's contribution to TCDRS for the year ended September 30, 2022 were \$122,200 and were equal to the required contribution.

#### D. Net Pension Liability/Asset

The district's Net Pension Liability (NPL) was measured as of December 31, 2022, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### **Actuarial assumptions:**

The total Pension Liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions:

Real rate of return 5.00% Inflation 2.50% Long-term investment return 7.50%

The annual salary increase rates assumed for individual members vary by length of service and by the entry-age group. The annual rates consist of a general wage inflation component of 3.0% (made up of 2.50% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.7% per year for a career employee.

## NOTE E – CONTINUED

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2023 information for a 10 year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a long-term time horizon.

A cost Class	Darahmadi	Target	Geometric Real Rate of Return (Expected minus
Asset Class	Benchmark	Allocation	Inflation)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.95%
Global Equities	M SCI World (net) Index	2.50%	4.95%
International Equities - Developed	M SCI World EX USA (net)	5.00%	4.95%
International Equities - Emerging Markets	M SCI Emerging M arkets (net) Index	6.00%	4.95%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	2.40%
Strategic Credit	FTSE High-Yield Cash-Pay Index	9.00%	3.39%
Direct Lending	S & P/LSTA Leveraged Lo an Index	16.00%	6.25%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	7.60%
REIT Equities	67% FTSE NAREIT Equity REIT; Index +33%		
	S & P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.30%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity &Venture		
	Capital Index	25.00%	7.95%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of		
	Funds Composite Index	6.00%	2.90%
Cssh Equivalents	90-Day U.S. Treasury	2.00%	0.20%

NOTE E – CONTINUED

## **Changes in the Net Pension Liability**

	Increase (Decrease)					
	Total Pension		Fiduciary		Net Pension	
	Liability		Net Position		Liability/(Asset)	
	(a)		(b)		(a) - (b)	
Balances as of December 31, 2021	\$ 564,460	\$	544,731	\$	19,729	
Changes for the year:						
Service cost	148,194		-		148,194	
Interest on total pension liability	54,162		-		54,162	
Effect of plan changes	104,727		-		104,727	
Effect of economic/demographic gains or losses	59,118		-		59,118	
Effect of assumptions changes or inputs	-		-		-	
Refund of Contributions	-		-		-	
Benefit payments	-		-		-	
Administrative expenses	-		(430)		430	
Member contributions	-		87,464		(87,464)	
Net investment income	-		(49,813)		49,813	
Employer contributions	-		122,200		(122,200)	
Other	-		29,974		(29,974)	
Balances as of December 31, 2022	\$ 930,661	\$	734,126	\$	196,535	

## **Sensitivity Analysis**

The following presents the net pension liability of the district, calculated using the discount rate of 7.6%, as well as what the Bexar County Emergency District #8 net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.6%) or 1 percentage point higher (8.6%) than the current rate.

	1%		Current	1%
	Decrease	Dis	count Rate	Increase
	6.60%		7.60%	8.60%
Total pension liability	\$ 1,155,151	\$	930,660	\$ 756,178
Fiduciary net position	734,126		734,126	734,126
Net pension liability/(Asset)	\$ 421,025	\$	196,534	\$ 22,052

## **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. That report may be obtained on the Internet at www/tcdrs.org.

NOTE E - CONTINUED

# E. <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the current year, the district recognized pension expense of \$113,494

As of December 31, 2022, the deferred inflows and outflows of resources are as follows:

	Deferr	ed Inflows	Deferr	ed Outflows
	of Re	esources	of l	Resources
Differences between expected and actual experience	\$	7,691	\$	149,578
Changes in assumptions		256		26,273
Net difference between projected and actual earnings		-		44,101
Contributions made subsequent to measurement date		N/A		90,456

Amounts currently reported a deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

### Year ended December 31:

2022	\$ 31,117
2023	32,896
2024	33,284
2025	44,431
2026	23,082
Thereafter	47,195

#### NOTE F – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters for which the government carries commercial insurance. There were no instances where settlements exceeded insurance coverage in any of the three previous years.

## **Bexar County Emergency Services District No. 8**

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund

For the Year Ended September 30, 2023

		Original Budget		Revised Budget		Total Actual		Variance
<u>REVENUES</u>		-						
Property taxes	\$	1,495,936	\$	1,495,936	\$	1,656,490	\$	160,554
Sales tax		420,000		420,000		427,335		7,335
Intergovernmental income		658,000		658,000		996,559		338,559
Donations						500		500
Other income		30,000		30,000		27,419		(2,581)
Investment earnings		500		500		43,651		43,151
Total revenue	_	2,604,436		2,604,436	-	3,151,954	- -	547,518
<b>EXPENDITURES</b>								
General government								
Personnel		37,992		37,992		34,840		3,152
Other services and charges		44,196		69,196		44,857		24,339
Supplies		4,156		4,156		-		4,156
	_	86,344		111,344	-	79,697	- -	31,647
Emergency services								
Personnel		1,599,492		2,461,992		1,888,120		573,872
Other services and charges		108,480		182,004		259,188		(77,184)
Supplies		61,500		315,492		118,907		196,585
Principal on long-term debt		388,145		388,145		249,766		138,379
Capital outlay		154,000		154,000		121,157		32,843
	-	2,311,617		3,501,633	-	2,637,138	-	864,495
Total expenditures	_	2,397,961		3,612,977	_	2,716,835	_	896,142
Excess of revenues over expenditures		206,475		(1,008,541)		435,119		1,443,660
Fund balance, beginning		1,865,543		1,865,543		1,865,543		-
Prior period adjustment			_					
Fund balance, ending	\$	2,072,018	\$	857,002	\$	2,300,662	\$	1,443,660

## **BEXAR COUNTY EMERGENCY SERVICES DISTRICT #8**

## Schedule of Changes in Net Pension Liability and Related Ratios

					Y	ear Ended Dec	eember 31				
		2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Total Pension Liability											
Service cost	\$	148,194	90,595	61,849	61,381	36,929	31,749	33,142	N/A	N/A	N/A
Interest on total pension liability		54,162	33,156	21,972	16,759	9,846	5,365	1,316	N/A	N/A	N/A
Effect of plan changes		104,727	-	-	-	-	-	-	N/A	N/A	N/A
Effect of assumption changes or input		-	3,562	35,403	-	-	(646)	-	N/A	N/A	N/A
Effect of economic gains or losses		59,118	91,473	17,034	(11,539)	16,927	13,875	29	N/A	N/A	N/A
Benefit payments/refund of contributions	_	-	-	=	(5,307)	(410)	-	-	N/A	N/A	N/A
Net change in total pension liability		366,201	218,786	136,258	61,294	63,292	50,343	34,487	N/A	N/A	N/A
Total pension liability, beginning		564,460	345,674	209,415	148,122	84,830	34,487	-	N/A	N/A	N/A
Total pension liability, ending	\$	930,661	564,460	345,673	209,416	148,122	84,830	34,487	N/A	N/A	N/A
Fiduciary Net Position											
Employer contributions	\$	122,200	75,217	37,356	30,651	24,832	26,070	17,601	N/A	N/A	N/A
Member contributions		87,464	70,109	35,385	29,838	23,233	21,777	14,702	N/A	N/A	N/A
Investment income net of investment expenses		(49,813)	84,922	22,222	22,059	(1,084)	5,556	_	N/A	N/A	N/A
Benefit payments/refunds of contributions		-	_	-	(5,307)	(410)	_	-	N/A	N/A	N/A
Administrative expenses		(430)	(295)	(227)	(163)	(108)	(58)	-	N/A	N/A	N/A
Other	_	29,974	4,203	2,174	1,919	1,428	641	489	N/A	N/A	N/A
Net change in fiduciary net position		189,395	234,156	96,910	78,997	47,891	53,986	32,792	N/A	N/A	N/A
Fiduciary net position, beginning		544,731	310,575	213,666	134,669	86,778	32,792	-	N/A	N/A	N/A
Fiduciary net position, ending	\$	734,126	544,731	310,576	213,666	134,669	86,778	32,792	N/A	N/A	N/A
Net pension liability/asset	\$	196,535	19,729	35,097	(4,250)	13,452	(1,950)	1,695	N/A	N/A	N/A
Fiduciary net position as a % of total pension liability		78.88%	96.50%	89.85%	102.03%	90.92%	102.30%	95.09%	N/A	N/A	N/A
Pension covered payroll	\$	1,249,487	1,001,557	505,494	426,254	331,893	311,104	210,033	N/A	N/A	N/A
Net pension liability as a % of covered payroll		15.73%	1.97%	6.94%	-1.00%	4.05%	-0.63%	0.81%	N/A	N/A	N/A

## **BEXAR COUNTY EMERGENCY SERVICES DISTRICT #8**

## Schedule of Employer Contributions

Year Ending December 31	Actuarially Determined Contribution (1)	Actual Employer Contribution (1)	Contribution Deficiency (Excess)	Pension Covered Payroll (2)	Actual Contribution as a % of Covered Payroll		
2013	\$ -	\$ -	\$ -	\$ -	\$ 0.0%		
2014	-	-	-	-	0.0%		
2015	-	-	-	-	0.0%		
2016	17,601	17,601	-	210,033	8.4%		
2017	26,070	26,070	-	311,104	8.4%		
2018	24,832	24,832	-	331,893	7.5%		
2019	30,648	30,651	(3)	426,254	7.2%		
2020	37,356	37,356	-	505,494	7.4%		
2021	75,217	75,214	-	1,001,557	7.5%		
2022	122,200	122,200	-	1,249,487	9.8%		

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement No. 68 indicates the employer should report employer contributions on a fiscal year basis. If additional assistance is needed, please contact TCDRS.

<sup>(2)</sup> Payroll is calculated based on contributions as reported to TCDRS